

TESTIMONY OF

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Subject: Generation Avoided Costs,
 Need for Utility Combined Heat and
 Power (“CHP”) Capacity,
 Distributed Generation (“DG”)/CHP
 and Integrated Resource Planning,
 Reserve Capacity, Spinning Reserve
 and Operating Reserve, and
 Reduction of Fossil Fuel Use

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INTRODUCTION

- Q. Please state your name and business address.
- A. My name is Ross Sakuda and my business address is 820 Ward Avenue, Honolulu, Hawaii.
- Q. What is your present position with Hawaiian Electric Company, Inc.?
- A. I am the Director of the Generation Planning Division in the Power Supply Planning and Engineering Department. My educational background and experience are given in HECO-300.
- Q. What will your testimony cover?
- A. My testimony will cover:
- 1) generation avoided costs (Issue #6),
 - 2) need for Utility Combined Heat and Power (“CHP”) capacity,
 - 3) evaluation of HECO’s, HELCO’s and MECO’s (collectively the “HECO Utilities”) proposed Utility CHP Program, (Docket No. 03-0366);
 - 4) reserve capacity, spinning reserve and operating reserve, and
 - 5) reduction of fossil fuel use (Issue #8).

GENERATION AVOIDED COST

- Q. What is Issue No. 6 in the instant docket?
- A. Issue No. 6 states “What utility costs can be avoided by distributed generation?”
- Q. What is the HECO Utilities’ position on this issue?
- A. The HECO Utilities’ position is that distributed generation (“DG”) has the potential to defer or avoid the following utility costs:
- 1) new central station generating capacity and fixed operation and maintenance (“O&M”) costs;

- 1 2) utility central station generation fuel and variable O&M costs to the extent
2 they displace utility generated energy; and
3 3) new transmission and distribution (“T&D”) capacity, depending on the
4 specific nature of an area’s T&D system and the ability to site DG there.
5 My testimony will cover the first two items. Avoided T&D capacity will be
6 covered by Ms. Shari Ishikawa in HECO T-4.

7

8 HECO Utilities’ Capacity Planning Criteria

- 9 Q. What is the purpose of the HECO Utilities’ capacity planning criteria?
10 A. The purpose of the HECO Utilities’ capacity planning criteria is to provide a set of
11 rules and guidelines to determine the amount of firm generating capacity needed
12 on the system to maintain a certain level of generating system reliability.
13 Q. What are the HECO Utilities’ capacity planning criteria?
14 A. The capacity planning criteria for HECO, HELCO, and MECO are shown in
15 HECO-301, HECO-302, and HECO-303, respectively.
16 Q. What is “firm capacity?”
17 A. Firm capacity is that generating capacity that can be called upon by the utility to
18 safely and reliably provide energy in defined amounts at scheduled times.
19 Q. Can DG be considered firm capacity?
20 A. Yes, in many instances, DG can be considered firm capacity. In order for a DG
21 installation to be considered firm capacity, the utility should be able to control the
22 operations of and maintenance quality of the installation. The DG should also
23 have a reliable fuel supply and an adequate amount of fuel storage. The DG must
24 provide a compatible monitoring and control system to allow the utility to
25 dispatch the DG installation to allow for responsiveness to utility system

1 conditions.

2 Q. If DG can be considered firm capacity, can it defer the need for new central
3 station generating capacity?

4 A. Yes, if the DG can be considered firm capacity and the DG facility (or multiple
5 DG facilities in aggregate) are sufficiently large, it can defer the need for new
6 central station generating capacity.

7 Q. How do the HECO Utilities apply their capacity planning criteria to determine
8 whether or not firm DG can avoid new central station generating capacity?

9 A. Through the integrated resource planning process, the HECO Utilities, with input
10 from Advisory Groups, develop long-range resource plans containing various
11 types and sizes of supply-side resources (as well as demand-side resources). In
12 determining the appropriate years in which the resources should be installed, the
13 HECO Utilities apply their capacity planning criteria. In general, capacity must
14 be added to the system when the capacity planning criteria cannot be satisfied. It
15 should be noted that other factors taken into account that could affect when
16 additional firm generation would be required include the mix of generation
17 resources, minimum demand considerations, required power purchases,
18 supplemental energy purchases, purchase power uncertainties, transmission
19 considerations, and system stability considerations.

20

21 Avoided Costs

22 Q. What are avoided costs in the context of this proceeding?

23 A. Avoided costs are the incremental or additional costs to the utility of electric
24 energy or firm capacity or both which costs the utility would avoid as a result of
25 the installation of distributed generation. In general, avoided costs consist of

1 several components:

- 2 1) avoided generation capital costs;
- 3 2) avoided generation fixed operation and maintenance (“O&M”) costs;
- 4 3) avoided energy costs;
- 5 4) avoided variable O&M costs;
- 6 5) avoided transmission capital costs;
- 7 6) avoided transmission loss costs;
- 8 7) avoided distribution capital costs; and
- 9 8) avoided distribution loss costs.

10 My testimony will cover the first four items. Items 5 to 8 will be covered by the
11 testimony of Ms. Ishikawa in HECO T-4.

12

13 Avoided Generation Capital and Fixed O&M Costs

14 Q. What are avoided generation capital costs?

15 A. Avoided generation capital costs are those capital costs associated with the
16 installation of firm utility central station generating capacity that can be avoided
17 by deferring the installation date of that firm capacity. Firm DG capacity added to
18 the system can defer the need for new firm utility central station generating
19 capacity and can result in avoided generation capital costs.

20 Q. What are avoided fixed O&M costs?

21 A. Fixed O&M costs are those operation and maintenance costs that are incurred by a
22 generating facility regardless of whether or not the facility operates or produces
23 energy. These costs include items such as staffing, insurance, general
24 maintenance of the facility and land leases (in any). Avoided fixed O&M costs
25 are those fixed O&M costs that can be avoided by deferring the installation date of

1 a firm generating facility. Firm DG capacity added to the system can defer the
2 need for new firm utility central station generating capacity and can result in
3 avoided fixed O&M costs.

4

5 Avoided Generation Fuel and Variable O&M Costs

6 Q. What are avoided generation fuel costs?

7 A. Avoided generation fuel costs are those utility central station fuel costs that would
8 not be incurred as a result of the generation of electricity by some other source.
9 Energy produced by DGs can displace the energy that would otherwise be
10 produced by utility central station generating units and can result in avoided
11 generation fuel costs.

12 Q. What are avoided generation variable O&M costs?

13 A. Variable O&M costs are those non-fuel operation and maintenance costs that are
14 incurred by a generating facility that are a function of the amount of energy
15 produced or the number of hours a generating unit operates. These costs include
16 such items as chemicals for water treatment, potable water costs where the water
17 is used directly by the generating unit (such as in water injection for NO_x
18 abatement in combustion turbines), lubricating oils, and overhaul costs for
19 combustion turbines and diesel engines since the duration between overhauls is
20 dependent upon the number of hours the units operate. Energy produced by DGs
21 can displace the energy that would otherwise be produced by utility central station
22 generating units or can result in reduced operating hours for the utility central
23 station generating units. When this occurs, utility central station variable O&M
24 costs are avoided.

25

1 Calculation of Avoided Costs

2 Q. How are avoided capital and fixed O&M costs calculated?

3 A. As explained earlier in my testimony, the HECO Utilities' capacity planning
4 criteria are used to determine the appropriate years in which the firm capacity
5 resources should be installed to maintain a given level of generating system
6 reliability. To determine capital and fixed O&M costs that can be avoided by the
7 installation of firm capacity DG, the timing of the installation of firm central
8 station capacity must first be determined in a base case without the DG resources
9 in the plan. Then the timing of installation of firm central station capacity must be
10 determined in an alternate case with the DG resources in the plan. If the aggregate
11 amount of firm DG capacity is sufficiently large, the installation year of one or
12 more of the central station generating units will be deferred. The benefit of the
13 deferring capital and fixed O&M expenditures for the central station generating
14 units is then determined by calculating the difference in capital and fixed O&M
15 costs between the base and alternate cases on a net present value basis. A detailed
16 explanation is given in Exhibit HECO-304.

17 Q. How are avoided fuel and variable O&M costs calculated?

18 A. Avoided fuel and variable O&M costs are calculated using production
19 simulations. Production simulations are performed using computer programs that
20 simulate the operation of the generating units on the system based on the actual
21 system operating parameters (such as forecasted demand, spinning reserve,
22 economic dispatch, planned outage schedules, unit performance curves, fuel costs
23 and other factors). The production simulation model calculates each unit's
24 operating hours, energy production, and fuel and variable O&M costs. Production
25 simulations are performed for a base case without the DG resources and an

1 alternate case with the DG resources. Avoided fuel and variable O&M costs are
2 the difference in fuel and variable O&M costs between the base and alternate
3 cases.

4
5 NEED FOR UTILITY CHP CAPACITY

6 Q. Has HECO identified the need for new firm generating capacity?

7 A. Yes, it has. On Oahu, even with the continued implementation of the existing
8 energy efficiency DSM program and the implementation of the proposed
9 residential and commercial & industrial load management programs, it was
10 determined in HECO's IRP-2 Evaluation Report (filed with the PUC on
11 December 31, 2002 in Docket No. 95-0347) that new firm generating capacity
12 would be needed in 2009. In HECO's Adequacy of Supply letter, filed on January
13 31, 2004, HECO indicated on pages 5 and 6 that because of a higher forecast for
14 peak demand, "generating system reliability will fall below the 4.5 years per day
15 reliability guideline beginning in 2006, assuming no new central-station
16 generating capacity is added for 2004 through 2006, even if (1) forecasted peak
17 reduction benefits (estimated at 11 MW for 2004-2006) from continuation of
18 existing energy efficiency DSM programs are acquired, (2) proposed peak
19 reduction benefits (estimated at 28 MW for 2004-2006) from the two load
20 management programs are acquired, as forecasted in their respective applications
21 [footnote excluded], and (3) proposed utility CHP impacts (estimated at 8 MW for
22 2004-2006) occur as forecasted in Docket No. 03-0366. Should the forecasted
23 peak reduction benefits from these programs not occur, then the generating system
24 reliability is expected to fall below the 4.5 years per day reliability guideline
25 threshold sooner than 2006."

1 In other words, HECO has an urgent need for firm generating capacity.
2 Even with the forecasted firm capacity contributions of the proposed CHP
3 Program in combination with the energy efficiency and load management DSM
4 program impacts, new firm capacity would be needed in 2006. Without the firm
5 capacity from the CHP program, new firm capacity would be needed even sooner.

6 Q. Has MECO also identified the need for new firm generating capacity?

7 A. Yes, it has. MECO filed its IRP-2 Evaluation Report with the PUC on April 30,
8 2004, and identified firm capacity needs for Maui, Lanai and Molokai. On Maui,
9 with the continuation of the existing energy efficiency DSM programs, the
10 planned implementation of residential and commercial & industrial load
11 management programs, and the proposed implementation of the Utility CHP
12 Program, it was determined that new firm capacity would be needed in 2006
13 (Maalaea Unit 18) and 2010 (Waena Unit 1) in the near term. Without the
14 capacity contributions of the Utility CHP Program, Maalaea Unit 18 would still be
15 needed in 2006 but Waena Unit 1 would be needed in 2008. Therefore, utility
16 CHP can have a significant impact on deferring central-station generation on
17 Maui.

18 On Lanai, it was determined that new firm capacity will be needed in 2007.
19 MECO currently plans to install CHP units to satisfy that need for capacity.
20 Should those CHP units not be installed, the central-station generating unit (Unit
21 LL-9) planned for installation in 2013 would need to be installed in 2007. Given
22 the lead times for permitting, engineering, equipment procurement and
23 construction, Unit LL-9 could be installed no earlier than about the 2009
24 timeframe.

25 On Molokai, it was determined that new firm capacity will be needed in

1 2012. No CHP installations are currently planned for Molokai.

2 Q. Has HELCO also identified the need for new firm generating capacity?

3 A. Yes, it has. HELCO filed its IRP-2 Evaluation Report with the PUC on March 31,
4 2004. It was indicated that with the continuation of the existing energy efficiency
5 DSM programs and the proposed implementation of the Utility CHP Program,
6 firm capacity would be installed in 2009 (Keahole ST-7) and 2017 (West Hawaii
7 Unit 1). Keahole ST-7 will be installed as expeditiously as possible in accordance
8 with a settlement agreement between HELCO and other parties. A land use
9 reclassification process must be completed before the unit can be installed.

10 Q. Can CHP, whether utility or non-utility, help satisfy the needs for firm capacity
11 identified?

12 A. Yes. As I have indicated, there is an urgent need for capacity on Oahu. CHP
13 capacity can help satisfy that need. CHP, which is a form of DG, can be
14 considered firm capacity where the utility is able to control the operations of and
15 maintenance quality of the installation. The CHP should also have a reliable fuel
16 supply and an adequate amount of fuel storage. The CHP must provide a
17 compatible monitoring and control system to allow the utility to dispatch the CHP
18 installation to allow for responsiveness to utility system conditions.

19 Q. What advantage does utility CHP provide over non-utility CHP?

20 A. In HECO's analysis of the proposed Utility CHP Program, no differentiation was
21 made between utility and non-utility CHP with respect to their firm capacity
22 ratings and their ability to defer firm central-station capacity. In reality, however,
23 the extent to which a utility can rely on DG to reduce the load that has to be
24 served by central station generation as a result of the installation of multiple DG
25 units would depend on factors such as the relative sizes of the DG units, the

1 reliability characteristics (e.g., forced outage rates) of the DG units, the duration
2 of the DG installations, and the ability of the utility to coordinate scheduled
3 maintenance or to require that scheduled maintenance take place during off-peak
4 periods. Some, but not all, CHP system installations installed by third-parties, and
5 operated and maintained by third-parties or customers themselves, can be
6 expected to be as reliable as utility-owned CHP systems. The utility would have
7 much more ability to schedule the maintenance of its own CHP systems. Utility
8 systems are less likely to be disinstalled, on average, than some third-party
9 systems. In addition, with utility participation in the CHP market via the Utility
10 CHP Program, the CHP market will be expanded, as explained by Mr. Scott Seu
11 in HECO T-1. Therefore, utility participation brings with it the advantage of
12 additional central-station capacity deferral.

13
14 EVALUATION OF THE HECO UTILITIES' PROPOSED CHP PROGRAM

15 Evaluation of Utility CHP Program Cost-Effectiveness

16 Q. Did HECO evaluate the cost-effectiveness of the HECO Utilities' proposed CHP
17 Program?

18 A. Yes, it did. In the HECO Utilities' application of October 10, 2003, to the PUC in
19 Docket No. 03-0366 for approval of the proposed CHP Program, HECO described
20 in detail the economic evaluation performed.

- 21 1) Page 16, Item 3, of the application described the quantitative analysis.
22 2) Section VIII on pages 51 to 61 described in detail the economic analysis
23 performed, including the assumptions and methodology.
24 3) Exhibits A, B and G provided the numerical assumptions.
25 4) Exhibit H provided additional assumptions and the detailed calculations.

1 5) Workpapers H and I, which were submitted to the PUC on November 13,
2 2003, provided detailed calculations and results.

3 Q. Please briefly describe the analysis performed.

4 A. The analysis considered to two cases – the base case in which there is no utility
5 CHP and only third party CHP and the alternate case in which there is both third
6 party and utility CHP. In the alternate case (with utility participation), two things
7 occur. First is that the majority of customers that would have otherwise installed
8 third party CHP will install utility CHP. (Please refer to the testimony of Mr. Seu
9 in HECO T-1 for the reasons for this occurrence.) When this happens, utility CHP
10 simply displaces third party CHP and no new central-station capacity deferral
11 benefit results. Second is that the CHP market as a whole is expanded. (Please
12 refer to the testimony of Mr. Seu in HECO T-1 for the reasons for this
13 occurrence.) The market expands because customers who would not have
14 otherwise installed CHP will install CHP if it is a utility program. When this
15 occurs, there is additional new central-station capacity deferral benefit over and
16 above that without the Utility CHP Program.

17 If a utility does a CHP system project instead of a third-party, the utility
18 incurs costs (in the form of the CHP system investment and O&M expenses for
19 the system), but retains revenues that would otherwise have been lost. By doing
20 cost-effective CHP system projects, the net effect is to benefit non-participating
21 utility customers (i.e., customers that do not install CHP systems). By increasing
22 the number of CHP systems installed, the utility can also avoid (i.e., defer)
23 investment in central station generation (and avoid the variable expenses of
24 producing and delivering the energy avoided by the CHP systems). As is shown
25 in the CHP Application, the net effect is to benefit non-participating utility

1 customers.

2 Q. How was it concluded that the Utility CHP Program was cost-effective?

3 A. It was concluded that the Utility CHP Program was cost-effective when the
4 quantitative analysis, which took the factors identified in the CHP Program
5 application into account, showed that the net present value of revenue
6 requirements over a 20-year planning period were lower with the Utility CHP
7 Program than without the Utility CHP Program.

8 DG/CHP in Integrated Resource Planning

9 Q. What is Issue No. 11 in the instant docket?

10 A. Issue No. 11 states "What revisions should be made to the integrated resource
11 planning process?"

12 Q. What is the HECO Utilities' position on this issue?

13 A. No changes to the IRP Framework are required for the consideration of DG. In
14 the current round of integrated resource planning for HECO (IRP-3), a significant
15 effort is being made to consider DG and CHP technologies and their potential
16 contribution to meeting the electrical needs of customers. By its nature, DG is
17 difficult to analyze in this process. The IRP process analyzes resources at the
18 system level prior to the identification of specific projects. That means that DG
19 must be considered on a generic basis without consideration of the specific
20 impacts a particular project may have on the system that are site specific. An
21 individual DG project is also generally too small to impact the timing of central
22 station units or transmission line timing. In order to complete a fair evaluation, an
23 aggregate forecast of DG resources must be considered as was done for CHP
24 system in the analysis done for the CHP Program application in Docket No. 03-
25 0366.

1 Q. Will the Utility CHP Program be evaluated in HECO's current integrated resource
2 planning process (IRP-3) that is currently in progress?

3 A. Yes, it will.

4 Q. Please explain how the evaluation will be performed.

5 A. HECO plans to perform two separate evaluations of CHP in the HECO IRP-3
6 process currently in progress. The first evaluation will be performed as part of the
7 main integration effort, where long-term resource plans are developed from
8 combinations of demand-side and supply-side resources. The plans will consider
9 two levels of CHP market sizes – one that is the best estimate of the CHP market
10 level and the other a high or optimistic CHP market level. The market sizes will
11 be considered the total of non-utility and utility CHP, i.e., the analysis will be
12 independent of CHP ownership. The integration analysis will determine the
13 impact of each market size on the selection and timing of demand-side and
14 supply-side resources for each finalist resource plan. In order to simplify this
15 analysis, it will exclude CHP costs (capital, O&M, or fuel) and CHP revenue
16 impacts in the calculation of total resource costs for each of the finalist resource
17 plans. Instead, this first analysis will focus on how different CHP market sizes
18 have an effect on the timing and types of resources selected for the candidate
19 resource plans.

20 The second evaluation HECO plans to perform is a supplemental analysis to
21 demonstrate the impacts of CHP ownership (utility vs. non-utility) on total
22 resource costs, utility revenues and utility revenue requirements. The focus of this
23 second evaluation will be the impact to ratepayers of CHP resources as a function
24 of CHP ownership. This evaluation will be limited to impacts to one resource
25 plan – the utility's preferred resource plan. Impacts of CHP ownership will be

1 made by performing calculations of total resource cost with and without utility
2 participation in the CHP market, including the estimated cost for capital, O&M,
3 and fuel for a Utility CHP Program. In addition, this supplemental analysis will
4 also consider any changes in utility revenues due to discounts to electric rate
5 tariffs, facilities charges, and thermal charges.

6 Q. When will the results of the evaluation be available?

7 A. It is estimated that the results of the evaluation will be available in about the first
8 quarter of 2005, after the preferred resource plan has been selected.

9
10 RESERVE CAPACITY, SPINNING RESERVE AND OPERATING RESERVE

11 Q. What is "reserve capacity"?

12 A. Reserve capacity is the total amount of firm generating capacity on the system less
13 the system peak demand. Enough reserve capacity must be maintained on the
14 system to allow generating units to be taken out of service for maintenance and to
15 allow for the unexpected loss of generating capacity due to unplanned outages of
16 other generating units. Reserve capacity is commonly referred to as "reserve
17 margin."

18 Q. Have any of the other parties to this docket taken a position on distributed
19 generation and its ability to provide reserve capacity?

20 A. Yes. The County of Maui in their Preliminary Statement of Position stated on
21 page 1 that "the backup generators of some of Hawaii's large energy consumers
22 can be networked together to become 'virtual' backup power plants for the electric
23 utilities." The virtual power plan concept was also identified by the County in
24 MECO's second integrated resource planning process.

25 Q. What benefits does the County of Maui believe can be acquired from "virtual"

1 backup power plants?

2 A. On page 4 of their Preliminary Statement of Position, the County of Maui states
3 that “MECO would acquire access to a low cost and flexible ‘virtual’ backup
4 power plant, consumer-generators would generate revenues, and onsite and grid
5 reliability would improve.”

6 Q. What issues need to be resolved in order for utilities to rely on “virtual” backup
7 power plants to provide reserve capacity?

8 A. The HECO Utilities have identified a number of issues and concerns:

- 9 1) Backup or emergency generators are normally installed by large customers
10 to provide electrical power to their essential services (such as emergency
11 lighting and critical electronic equipment) in the event power from the
12 utility is not available. It is likely that when there is a system emergency
13 and the utilities need backup power from such “virtual” power plants, the
14 large customers would be affected by the same system emergency and
15 would be calling upon their emergency generators to provide power. In
16 such cases, the “virtual” power plants would not be able to provide backup
17 power to the grid.
- 18 2) The air permit obtained by customers to operate their emergency generators
19 may not permit operation in parallel to the grid, i.e., the units may be
20 permitted to operate only for testing or to serve the customers’ internal loads
21 only in the event of an emergency.
- 22 3) The air permit may allow the unit to operate for only a very limited number
23 of hours for testing and bona fide emergencies only.
- 24 4) Even if the air permits did permit the units to operate for a significant
25 number of hours, neighbors of the customers with the emergency generators

1 may object to operation of the units for more than testing and emergencies.
2 Their objections may be based on noise, emissions and increased truck
3 traffic due to additional fuel deliveries.

4 5) HECO would have no control over the testing and maintenance practices for
5 the emergency generators and thus would have no control over their
6 availability or reliability.

7 6) HECO may not have adequate dispatch control over the units since the
8 emergency generators would be designed for a customer's specific
9 emergency needs and not necessarily for the needs of the grid.

10 7) Fuel storage capacity may be sufficient for emergency situations of short
11 durations but may be inadequate for sustained grid backup needs.

12 Q. How do Independent Power Producers ("IPPs"), who provide power to the HECO
13 Utilities under Power Purchase Agreements ("PPAs"), address these issues?

14 A. The PPAs contain provisions that provide assurances that the IPP will deliver
15 capacity and energy to the utilities within certain performance and reliability
16 standards when needed and specify penalties for non-delivery or sub-standard
17 performance. The following are examples of typical performance standards,
18 requirements and penalties:

19 1) Delivery voltage, frequency and reactive kilovar standards;

20 2) Scheduling and coordination of planned outages;

21 3) Planned maintenance outages durations and cycles;

22 4) Unit Equivalent Availability Factor;

23 5) Equivalent Forced Outage Rate;

24 6) Guaranteed capacity;

25 7) Power quality standards;

- 1 8) Maximum number of unit trips;
2 9) Adequate inventory of spare parts;
3 10) Utility has full dispatch rights; and
4 11) Liquidated damages (penalties) for:
5 a) Reduced unit availability;
6 b) Excess unit trips; and
7 c) Firm capacity deficiency.

8 Q. What other distinctions must be considered between IPPs and “virtual” backup
9 power plants?

10 A. The IPPs provide power only to the electric utilities. This is in contrast to the
11 County of Maui’s proposed “virtual” backup power plants, which would serve
12 either a large customer’s internal load under emergency conditions or the electric
13 utility.

14 Q. Please summarize the HECO Utilities position on the “virtual” backup power
15 plants.

16 A. The HECO Utilities would need to be assured that these “virtual” backup power
17 plants would be available and capable of providing capacity when needed by the
18 system. Until the above concerns can be resolved and it can be demonstrated that
19 “virtual” backup power plants can reliably and cost-effectively provide reserve
20 capacity, the HECO Utilities do not plan to integrate these types of resources into
21 their long-range resource plans.

22 Q. What are “spinning reserve” and “operating reserve”?

23 A. The HECO Utilities distinguish between “spinning reserve” and “operating
24 reserve.” Spinning reserve refers to the total amount of reserve capacity that is
25 on-line but not currently serving any load, i.e., the difference between the total

1 normal top load rating of all operating units and the total output of all operating
2 units. Spinning reserve is intended to immediately serve load in the event another
3 operating unit trips out of service.

4 Operating reserve is similar to spinning reserve in that it is an amount of
5 reserve capacity that is on-line but not currently serving any load. The purpose of
6 operating reserve, however, is to keep supply and demand in balance when
7 demand on the system is increasing or decreasing.

8 HELCO further distinguishes “regulating reserve” from spinning reserve
9 and operating reserve. Regulating reserve is a subset of operating reserve. It is
10 that amount of operating reserve that is controlled by the Automatic Generator
11 Control system. The purpose of regulating reserve is to maintain the cushion for
12 power fluctuation that can occur through changes in system demand or in
13 fluctuations in power output from intermittent, as-available resources.

14 Q. Why are spinning reserve and operating reserve relevant in this proceeding?

15 A. In looking at the potential benefits of DG, there is a question as to whether DG
16 can supply generation planning reserves (i.e., reserve capacity) and operating
17 reserves. It is appropriate that this question be addressed in my testimony.

18 Q. What are the HECO Utilities’ spinning and operating reserve policies?

19 A. HECO spinning reserves are based on the output of the largest running unit.
20 HELCO and MECO only carry operating reserves.

21 Q. What is the HECO Utilities’ position on whether DG can supply “generation
22 planning reserves and operating reserves.”

23 A. Reserve capacity is discussed earlier in my testimony. The extent to which DGs
24 can provide reserve capacity and operating reserves will depend on a number of
25 factors, including whether or not the DGs are firm and dispatchable by the utility,

1 their operating mode, whether or not they are designed and capable of safely
2 exporting power to the grid, operating permit limitations (if any), their power
3 output ramp rates, the extent to which the units can ride through disturbances on
4 the system, and the extent to which the utility can control the maintenance and
5 reliability of the units.

6 Customer-sited emergency generation theoretically could contribute to a
7 utility's reserve margin if such generation could be dispatched by the utility to
8 meet its peaking loads, but there are practical difficulties that would have to be
9 addressed. Substation-sited generation could contribute to a utility's reserve
10 margin, and does so in the case of HELCO. Customer-sited DG may impact the
11 load to be served by central station generation (and help to defer the need for
12 central station generation), as is addressed in the HECO Utilities' CHP
13 application, but would not contribute to the utility's reserve margin unless sized in
14 excess of the customer-load, and the excess capacity was available for dispatch by
15 the utility.

16 The characteristics of small DG units are such that they generally are not
17 suited to provide spinning or operating reserves, since these types of reserves are
18 provided by units that increase or decrease their outputs (i.e., ramp up or down) in
19 response to changes in system frequency (e.g., due to changes in system load, or
20 forced outages of generating units).

21 DGs in the form of wind turbines, photovoltaics ("PVs") or as-available
22 hydro units would not provide reserve capacity or operating reserves. They
23 cannot be counted upon to provide capacity and energy upon demand when
24 needed by the system. Customer-sited DGs in the form of small internal
25 combustion engines that are designed to operate at full load to serve a customer's

1 minimum electrical demand would not be able to provide any planning or
2 operating reserve. Fuel cells, which perform optimally in steady-state operation,
3 may not be able to provide operating reserves because they cannot not ramp up
4 quickly in output to meet system needs. In addition, the ramping up and down of
5 a fuel cell could be detrimental to its life and performance.

6
7 REDUCTION OF FOSSIL FUEL USE

8 Q. What is Issue No. 8 in the instant docket?

9 A. Issue No. 8 states “What is the potential for distributed generation to reduce the
10 use of fossil fuels?”

11 Q. Please summarize HECO’s response to Issue No. 8, which addresses the potential
12 for distributed generation to reduce the use of fossil fuels.

13 A. DG from renewable sources of energy directly avoids the burning of fossil fuels.
14 Wind turbines and photovoltaic systems are the most likely form of renewable
15 distributed generation. Additionally, certain types of distributed generation that
16 use fossil fuel can be highly efficient, such as combined heat and power. The
17 thermal efficiency of fuel usage in a combined heat and power system typically
18 ranges from 85% to 90%, versus 35% to 40% for a conventional central station
19 generating unit. Thus, roughly half as much fuel would be required by the
20 combined heat and power system. Distributed generation of all types can also
21 reduce transmission line losses, providing additional efficiency improvements
22 and reduction in the use of fossil fuels.

23 The amount of fossil fuel reduction that might be achievable in Hawaii
24 through the use of distributed generation depends upon the type of distributed
25 generation technology, site-specific factors, and the baseline state of central

1 station generation to which DG is being compared. The type of distributed
2 generation technology employed will depend on its technical and economic
3 feasibility, and ability to be integrated into the grid or a customer's system.

4 For example, the Companies' position is that CHP systems are technically and
5 economically feasible. The amount of fossil fuel that can be avoided by CHP
6 systems will depend on the usage of the individual units and their individual
7 efficiencies. The fuel efficiency of the CHP systems will be compared to that of
8 the central station power plants in existence at that time, which would otherwise
9 have supplied the energy. For other types of distributed generation systems such
10 as microturbines, fuel cells, wind turbines or photovoltaics, technical and
11 economic feasibility in large part remain to be determined.

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14 SUMMARY

15 Q. Please summarize your testimony.

16 A. My testimony covered the HECO Utilities capacity planning criteria and how they
17 are used to determine whether or not DG can defer new central station generating
18 capacity. I explained how avoided generation costs for capacity and energy are
19 calculated. I explained the need for CHP capacity, which is especially urgent on
20 Oahu, and described the methodology used to show the cost-effectiveness of the
21 Utility CHP Program. I also provided an overview of how CHP will be analyzed
22 in the integrated resource planning process. I also covered reserve capacity and
23 explained that a "virtual" backup power plant as conceptually envisioned by the
24 County of Maui would not be able to provide reserve capacity until the reliability
25 of such a concept could be actually demonstrated. I also covered spinning reserve

1 and operating reserve and the extent to which DG technologies could provide
2 spinning reserve. Finally, I covered the potential for DG to reduce the use of
3 fossil fuel and indicated that the HECO Utilities have not quantified the potential.

4 Q. Does this conclude your testimony?

5 A. Yes, it does.