
PUBLIC FUNDING GUIDEBOOK CANDIDATE COMMITTEES



*State of Hawaii
Campaign Spending Commission*

January, 2008

TABLE OF CONTENTS

INTRODUCTION	i
PUBLIC FUND CHECKLIST	ii
Chapter I REQUIREMENTS FOR PUBLIC FUNDS	
Statement of Intent to Seek Public Funds	1
Affidavit to Voluntarily Agree with Campaign Expenditure Limits	1
Ballot Requirements and Qualified Opponent	1
Minimum Qualifying Campaign Contributions	2
Maximum Qualifying Campaign Contributions	2
Matching Payment Period	3
Chapter II APPLYING FOR PUBLIC FUNDS	
Requirements Before an Application is Filed	4
Filing an Application.	4
Receipt of Public Funds	5
Chapter III EXPENDITURE OF PUBLIC FUNDS	
Authorized Campaign Expenses of Public Funds	6
Expenditures of Public Funds Report	6
Chapter IV PENALTIES, EXAMINATION and AUDIT	7

This guidebook is provided as a reference and informational source. It should not be construed to constitute legal advice or authority. Readers should consult the Hawaii Revised Statutes and other sources for a complete and legal basis of the law or seek assistance from the Commission, or a Hawaii licensed attorney.

INTRODUCTION

The Hawaii Election Campaign Fund was created by the 1979 legislature. The purpose was to encourage a greater number of candidates to participate in the election process by providing a neutral source of funds for certain campaign expenses. The Fund allows new and underfunded candidates to communicate their views and positions to the voters and to compete with established candidates.

It also reduces the influence of special interests on all publicly funded candidates, both new and incumbent. The Commission will continue its efforts to increase public financing.

This guidebook has been prepared to assist candidates who voluntarily participate in the public financing program. Every effort is made to detail the requirements and answer questions. If there are any additional questions, please contact our office or visit our website:

Website: www.hawaii.gov/campaign

Campaign Spending Commission
Leiopapa A Kamehameha Building
235 South Beretania Street, Room 300
Honolulu, Hawaii 96813

Telephone: (808) 586-0285

Fax: (808) 586-0288

PUBLIC FUND CHECKLIST

The following checklist is provided to ensure that all the necessary campaign spending forms have been filed and the ballot requirements have been met before an Application for Public Funds is filed:

- File the **Statement of Intent to Seek Public Funds**

- Notarize and manually file the **Affidavit to Voluntarily Agree with Campaign Expenditure Limits**

- File Nomination Papers with the Office of Elections

- Qualified Opponent filed Nomination Papers with the Office of Elections

- All Reports have been filed and there are no Outstanding Penalties

- Collect Minimum Amount of Qualifying Campaign Contributions established for respective office

- Notarize and manually file the **Application for Public Funds** and electronically file the **Statement of Qualifying Campaign Contributions**

CHAPTER I

QUALIFYING FOR PUBLIC FUNDS

Statement of Intent to Seek Public Funds

The **Statement of Intent to Seek Public Funds** form ("Statement of Intent") must be filed if a candidate intends to apply for public funds. Though, there is no deadline for filing the Statement of Intent, contributions received before the filing of the form will not be considered qualifying campaign contributions for purposes of qualifying for and receiving public funds.

Affidavit to Voluntarily Agree with Campaign Expenditure Limits

Any candidate intending to apply for public funds must voluntarily agree to limit their campaign expenditures by notarizing and manually filing the **Affidavit to Voluntarily Agree with Campaign Expenditure Limits** form ("Affidavit") (Form CC-2). The last day to file the Affidavit with the Commission is the date the candidate files nomination papers with the chief election officer or county clerk. Once the Affidavit has been filed it cannot be withdrawn.

Expenditure limits differ and are based on the office sought by the candidate. The limits are determined by multiplying the number of voters in the last preceding general election registered to vote in each voting district by the following amounts:

Governor	\$2.50
Lieutenant Governor	\$1.40
Mayor	\$2.00
State Senator and State House of Representative	\$1.40
County Council	\$1.40
Prosecuting Attorney	\$1.40
Board of Education and All Other Offices	\$0.20

Expenditure limits are listed later in this guidebook.

Ballot Requirements and Qualified Opponent

To be eligible to receive public funds, the candidate and at least one other qualified candidate for the same elective seat must have their names on the election ballot in the same election for which public funds are sought. (For example, two Democrats seeking the nomination in the Primary Election for the 1st House district are opponents.) A primary and general election are distinct elections.

**STATE OF HAWAII
CAMPAIGN SPENDING COMMISSION**

**STATEMENT OF INTENT
TO SEEK PUBLIC FUNDS**

1. CANDIDATE INFORMATION: (a) Candidate Name: <hr/> (b) Mailing Address: <hr/>	2. Office Sought: _____ 3. District/County (if applicable): _____ / _____ 4. Minimum Amount of Qualifying Campaign Contributions (See the back of this form for this amount): \$ _____ 5. Maximum Amount of Public Funds Available for <u>Each</u> Election (Primary, General) (See the back of this form for this amount): \$ _____
---	---

I hereby notify the Campaign Spending Commission (“Commission”) of my intent to seek public funds for the purpose of defraying authorized campaign expenses. As a condition of receiving public funds for each election, I agree:

1. To voluntarily comply with the campaign expenditure limit set for my respective office for each election as determined under Section 11-209, Hawaii Revised Statutes (“HRS”), by filing the “Affidavit to Voluntarily Agree with Campaign Expenditure Limits” form (Form CC-2);
2. To obtain the required “minimum amount of qualifying campaign contributions” for my respective office from individual residents of Hawaii as set forth in Section 11-219, HRS, once for the election period. A qualifying campaign contribution means an aggregate monetary contribution of \$100 or less but does not include loans or in-kind contributions;
3. That contributions received prior to the filing of this form shall not be considered qualifying campaign contributions;
4. That contributions considered qualifying campaign contributions must be received during any matching payment period:
 - For a primary election, from January 1 of the year of a general election through the day of the primary election; and
 - For a general election, from January 1 of the year of a general election through the day of the general election.Qualifying campaign contributions may be attributed to a primary or general election during the overlapping period;
5. That at least one other qualified candidate for the same elective seat and I must have our names on the election ballot in the same election. A primary and general election are considered distinct elections;
6. To obtain and furnish to the Commission any evidence of my campaign expenses which the Commission may require;
7. To keep and furnish records, books, and other information which the Commission may request;
8. To an audit and examination by the Commission under Section 11-225, HRS, and to pay any amounts required to be paid pursuant to such section.

I, the undersigned candidate for election to public office in the State of Hawaii, have read and understood the conditions of this statement.

Candidate Signature

Date

2008 PUBLIC FUND AMOUNTS

To complete lines 4 and 5, please find the office that you are seeking and the minimum and maximum amounts for that office. After you find the amounts, transfer them to the blank spaces provided on lines 4 and 5.

MINIMUM QUALIFYING AMOUNTS (FOR LINE 4)	
GOVERNOR	\$100,000
LT. GOVERNOR	\$50,000
MAYOR	
HONOLULU	\$50,000
HAWAII	\$15,000
MAUI	\$10,000
KAUAI	\$5,000
COUNTY COUNCIL	
HONOLULU	\$5,000
HAWAII	\$1,500
MAUI	\$5,000
KAUAI	\$3,000
PROSECUTING ATTORNEY	
HONOLULU	Call
HAWAII	Call
KAUAI	Call
BOE	\$500
OHA (GENERAL ONLY)	\$1,500
STATE SENATE	\$2,500
STATE HOUSE	\$1,500

MAXIMUM AVAILABLE AMOUNTS (FOR LINE 5)	
GOVERNOR	\$146,173
LT. GOVERNOR	\$81,857
MAYOR	
HONOLULU	\$79,478
HAWAII	\$16,525
MAUI	\$14,055
KAUAI	\$6,880
COUNTY COUNCIL	
HONOLULU	
DISTRICT 1	\$8,697
DISTRICT 2	\$8,464
DISTRICT 3	\$10,776
DISTRICT 4	\$11,421
DISTRICT 5	\$9,404
DISTRICT 6	\$9,263
DISTRICT 7	\$6,194
DISTRICT 8	\$9,652
DISTRICT 9	\$9,581

HAWAII	
DISTRICT 1	\$1,858
DISTRICT 2	\$1,860
DISTRICT 3	\$2,006
DISTRICT 4	\$1,743
DISTRICT 5	\$1,944
DISTRICT 6	\$1,871
DISTRICT 7	\$2,042
DISTRICT 8	\$1,955
DISTRICT 9	\$2,072
MAUI	\$14,758
KAUAI	\$7,224
PROSECUTING ATTORNEY	
HONOLULU	Call
HAWAII	Call
KAUAI	Call
BOE	
DISTRICT 1 (OAHU)	\$50
DISTRICT 2	\$50
OHA (GENERAL ONLY)	\$1,500
STATE SENATE	
DISTRICT 1	\$5,798
DISTRICT 2	\$5,880
DISTRICT 3	\$5,673
DISTRICT 4	\$4,698
DISTRICT 5	\$4,612
DISTRICT 6	\$5,448
DISTRICT 7	\$7,224
DISTRICT 8	\$6,177
DISTRICT 9	\$5,275
DISTRICT 10	\$4,638
DISTRICT 11	\$4,361
DISTRICT 12	\$3,807
DISTRICT 13	\$4,607
DISTRICT 14	\$3,819
DISTRICT 15	\$4,142
DISTRICT 16	\$5,444
DISTRICT 17	\$5,246
DISTRICT 18	\$3,874
DISTRICT 19	\$4,625
DISTRICT 20	\$4,077
DISTRICT 21	\$3,572
DISTRICT 22	\$4,455
DISTRICT 23	\$4,705
DISTRICT 24	\$5,288
DISTRICT 25	\$5,341

STATE HOUSE	
DISTRICT 1	\$2,424
DISTRICT 2	\$2,417
DISTRICT 3	\$2,682
DISTRICT 4	\$2,520
DISTRICT 5	\$2,429
DISTRICT 6	\$2,387
DISTRICT 7	\$2,493
DISTRICT 8	\$2,389
DISTRICT 9	\$2,308
DISTRICT 10	\$2,184
DISTRICT 11	\$2,428
DISTRICT 12	\$2,828
DISTRICT 13	\$2,620
DISTRICT 14	\$2,364
DISTRICT 15	\$2,477
DISTRICT 16	\$2,383
DISTRICT 17	\$3,094
DISTRICT 18	\$2,871
DISTRICT 19	\$2,942
DISTRICT 20	\$2,520
DISTRICT 21	\$2,361
DISTRICT 22	\$1,893
DISTRICT 23	\$1,917
DISTRICT 24	\$2,742
DISTRICT 25	\$2,318
DISTRICT 26	\$2,625
DISTRICT 27	\$2,241
DISTRICT 28	\$1,962
DISTRICT 29	\$1,718
DISTRICT 30	\$1,888
DISTRICT 31	\$2,247
DISTRICT 32	\$2,291
DISTRICT 33	\$2,299
DISTRICT 34	\$2,427
DISTRICT 35	\$2,157
DISTRICT 36	\$2,472
DISTRICT 37	\$2,692
DISTRICT 38	\$3,131
DISTRICT 39	\$2,153
DISTRICT 40	\$2,794
DISTRICT 41	\$2,084
DISTRICT 42	\$1,755
DISTRICT 43	\$2,582
DISTRICT 44	\$1,938
DISTRICT 45	\$1,795
DISTRICT 46	\$2,267
DISTRICT 47	\$2,628
DISTRICT 48	\$2,757
DISTRICT 49	\$2,743
DISTRICT 50	\$2,624
DISTRICT 51	\$2,524



STATE OF HAWAII
CAMPAIGN SPENDING COMMISSION

AFFIDAVIT TO VOLUNTARILY AGREE
WITH CAMPAIGN EXPENDITURE LIMITS

I _____, being first duly sworn, on oath deposes and says:
Candidate Name

- 1. That (s)he is the affiant herein;
2. That affiant is a candidate running for the Office of _____
District/County (if applicable) _____ / _____;
3. That affiant voluntarily agrees to comply with the expenditure limit set for this respective office as follows:
(OHA candidates skip to line 3(b). All other candidates please see the back of this form to complete line 3(a.)

(a) The expenditure limit is \$ _____ for each election. The expenditure limit
period for the Primary/1st Special Election is from January 1, 2008 through September 20, 2008, and the
General/2nd Special Election period is from September 21, 2008 through November 4, 2008;

(b) That affiant voluntarily agrees to comply with the expenditure limit set for the Office of Hawaiian
Affairs (OHA). The expenditure limit is \$116,938 beginning from January 1, 2008 through
November 4, 2008, for the General Election;

- 4. That affiant has read the affidavit and knows the contents thereof;
5. That the said affidavit is true to the best of affiant's knowledge and belief.

Candidate Signature

Date

Subscribed and sworn to before me

This _____ day of _____, 20 _____

Notary Public, State of Hawaii

My commission expires:

2008 VOLUNTARY CAMPAIGN EXPENDITURE LIMITS

To complete line 3(a), please find the office that you are seeking and the expenditure limit for that office. After you find the expenditure limit, transfer it to the blank space provided on line 3(a).

GOVERNOR	\$1,461,725	STATE SENATE		STATE HOUSE	
LT. GOVERNOR	\$818,566	DISTRICT 1	\$38,655	DISTRICT 1	\$16,160
		DISTRICT 2	\$39,201	DISTRICT 2	\$16,111
MAYOR		DISTRICT 3	\$37,820	DISTRICT 3	\$17,879
HONOLULU	\$794,780	DISTRICT 4	\$31,318	DISTRICT 4	\$16,797
HAWAII	\$165,252	DISTRICT 5	\$30,744	DISTRICT 5	\$16,194
MAUI	\$140,550	DISTRICT 6	\$36,323	DISTRICT 6	\$15,915
KAUAI	\$68,798	DISTRICT 7	\$48,159	DISTRICT 7	\$16,619
		DISTRICT 8	\$41,180	DISTRICT 8	\$15,929
COUNTY COUNCIL		DISTRICT 9	\$35,165	DISTRICT 9	\$15,389
HONOLULU		DISTRICT 10	\$30,920	DISTRICT 10	\$14,560
DISTRICT 1	\$57,978	DISTRICT 11	\$29,074	DISTRICT 11	\$16,184
DISTRICT 2	\$56,427	DISTRICT 12	\$25,382	DISTRICT 12	\$18,855
DISTRICT 3	\$71,841	DISTRICT 13	\$30,712	DISTRICT 13	\$17,468
DISTRICT 4	\$76,140	DISTRICT 14	\$25,459	DISTRICT 14	\$15,758
DISTRICT 5	\$62,692	DISTRICT 15	\$27,612	DISTRICT 15	\$16,512
DISTRICT 6	\$61,751	DISTRICT 16	\$36,295	DISTRICT 16	\$15,889
DISTRICT 7	\$41,296	DISTRICT 17	\$34,975	DISTRICT 17	\$20,623
DISTRICT 8	\$64,347	DISTRICT 18	\$25,829	DISTRICT 18	\$19,139
DISTRICT 9	\$63,874	DISTRICT 19	\$30,831	DISTRICT 19	\$19,615
		DISTRICT 20	\$27,182	DISTRICT 20	\$16,801
HAWAII		DISTRICT 21	\$23,814	DISTRICT 21	\$15,743
DISTRICT 1	\$12,384	DISTRICT 22	\$29,697	DISTRICT 22	\$12,622
DISTRICT 2	\$12,397	DISTRICT 23	\$31,364	DISTRICT 23	\$12,778
DISTRICT 3	\$13,371	DISTRICT 24	\$35,251	DISTRICT 24	\$18,281
DISTRICT 4	\$11,623	DISTRICT 25	\$35,605	DISTRICT 25	\$15,456
DISTRICT 5	\$12,961			DISTRICT 26	\$17,499
DISTRICT 6	\$12,474			DISTRICT 27	\$14,939
DISTRICT 7	\$13,616			DISTRICT 28	\$13,082
DISTRICT 8	\$13,035			DISTRICT 29	\$11,456
DISTRICT 9	\$13,814			DISTRICT 30	\$12,587
				DISTRICT 31	\$14,981
MAUI	\$98,385			DISTRICT 32	\$15,271
KAUAI	\$48,159			DISTRICT 33	\$15,324
				DISTRICT 34	\$16,181
PROSECUTING ATTORNEY				DISTRICT 35	\$14,378
HONOLULU	Call			DISTRICT 36	\$16,479
HAWAII	Call			DISTRICT 37	\$17,948
KAUAI	Call			DISTRICT 38	\$20,874
				DISTRICT 39	\$14,354
				DISTRICT 40	\$18,627
BOE				DISTRICT 41	\$13,891
DISTRICT 1 (OAHU)	\$79,478			DISTRICT 42	\$11,701
DISTRICT 2	\$37,460			DISTRICT 43	\$17,213
				DISTRICT 44	\$12,919
				DISTRICT 45	\$11,966
				DISTRICT 46	\$15,110
				DISTRICT 47	\$17,518
				DISTRICT 48	\$18,379
				DISTRICT 49	\$18,285
				DISTRICT 50	\$17,494
				DISTRICT 51	\$16,827

Minimum Amount of Qualifying Campaign Contributions

A candidate must have received a minimum amount of qualifying campaign contributions from individual residents of Hawaii before applying and being approved for public funds. A qualifying campaign contribution means an aggregate monetary contribution of \$100 or less during any matching payment period. Qualifying campaign contributions do not include loans or in-kind contributions.

The minimum amount of qualifying campaign contributions for the respective offices are as follows:

Governor	\$100,000
Lieutenant Governor	\$ 50,000
Mayor	
County of Honolulu	\$ 50,000
County of Hawaii	\$ 15,000
County of Maui	\$ 10,000
County of Kauai	\$ 5,000
Prosecuting Attorney	
County of Honolulu	\$ 30,000
County of Hawaii	\$ 10,000
County of Kauai	\$ 5,000
County Council	
County of Honolulu	\$ 5,000
County of Hawaii	\$ 1,500
County of Maui	\$ 5,000
County of Kauai	\$ 3,000
State Senate	\$ 2,500
State House of Representative	\$ 1,500
Office of Hawaiian Affairs	\$ 1,500
Board of Education	\$ 500

For example, a candidate for Governor must receive a minimum of \$100,000 in qualifying campaign contributions for the primary election to be eligible for \$100,000 in public funds for the primary election. Once the minimum amount is reached, qualifying campaign contributions will be matched dollar for dollar up to the maximum amount of public funds available for each election.

A candidate must obtain the minimum amount of qualifying campaign contributions only once for the election period. However, the candidate shall not receive public funds for a primary election if the candidate does not obtain the minimum amount of qualifying campaign contributions before the date of the primary election.

Maximum Amount of Public Funds

A candidate may receive public funds up to the maximum amount available for the office that the candidate is seeking.

- ◆ For the following offices, the maximum amount of public funds available is ten percent of the total expenditure limit for each election:

Governor;
Lieutenant Governor; and

Mayor.

- ◆ For the following offices, the maximum amount of public funds available is fifteen percent of the total expenditure limit for each election:

Prosecuting Attorney;
County Council;
State Senate; and
State House of Representative.

- ◆ The maximum amount of public funds available for the Office of Hawaiian Affairs is \$1,500 for the general election.
- ◆ The maximum amount of public funds available for the Board of Education is \$50 for each election.

Matching Payment Period

A qualifying campaign contribution must be received during the matching payment period and after the filing of the Statement of Intent. For a primary election, the matching payment period is from January 1 of the year of a general election through the day of the primary election. For a general election, the matching payment period is from January 1 of the year of a general election through the day of the general election.

CHAPTER II APPLYING FOR PUBLIC FUNDS

Requirements Before an Application is Filed

- **The Statement of Intent to Seek Public Funds** form must be electronically filed prior to receiving any qualifying campaign contributions, otherwise contributions received before the form is filed will not be considered qualifying campaign contributions.
- **The Affidavit to Voluntarily Agree with Campaign Expenditure Limits** Form must be notarized and filed in-person or by mail with the Commission before or at the time the candidate files nomination papers; and
- The candidate and at least one other qualified candidate for the same elective seat must have their names on the election ballot in the election for which funds are sought. For purposes of qualifying for public funds, a primary and general election are distinct election.

Filing an Application

- The **Application for Public Funds** (Form CC-6) must be signed by the candidate, notarized, and filed in-person or by mail with the Commission;
- The “Statement of Qualifying Campaign Contributions” will list qualifying campaign contributions received after the Statement of Intent was filed. For the initial application, the total amount of qualifying campaign contributions must be equal to or greater than the minimum amount of qualifying campaign contributions required for the respective office.

The **Statement of Qualifying Campaign Contributions** must be electronically filed on the Candidate Filing System. When contributions are entered on Schedule A of the Candidate Filing system, click the box “Qualifying Campaign Contribution” and attribute the contribution to the primary or general election. When you complete entering contributions, click “Preview/Print report”, click “Special Report”, and finally click “Statement of Qualifying Campaign Contributions” to print form. A copy of the Statement must be printed for your records and another copy submitted with the Application for Public for Public Funds. The Statement must then be filed by clicking “File Report” and then clicking “Special Report”.

- Subsequent applications for additional funds shall not be made more frequently than every fourteen calendar days after the last application has been filed. The

last day to file an Application for Public Funds for the primary and general election is December 4, 2008.

The Commission conducts a first stage audit upon receipt of the application to verify that:

- The **Affidavit to Voluntarily Agree with Campaign Expenditure Limits** form has been filed and the expenditure limit has not been exceeded;
- The candidate and at least one other qualified candidate for the same elective seat have their names on the election ballot in the election for which funds are sought;
- All reports have been filed and there are no outstanding penalties;
- The **Application for Public Funds** has been filed by delivering or mailing it to the Commission or the county clerk's office, and the application has been properly completed, signed and notarized; and
- The **Statement of Qualifying Campaign Contributions** is electronically filed and the contributions listed are eligible qualifying campaign contributions.

Approved applications are processed and funds are disbursed within twenty days from the date the Commission receives the application. Public funds are disbursed within two weeks from the date the Commission receives subsequent application for additional funds.

Receipt of Public Funds

- Public funds received shall be promptly deposited in a financial institution designated to do business in Hawaii.
- Public fund expenditures shall only be made on checks drawn from the account of that financial institution.

CHAPTER III

EXPENDITURE OF PUBLIC FUNDS

Candidates are required to maintain complete records of all public funds received and payments for authorized campaign expenses.

Public funds received during a primary or general election must be used only for expenses during the election for which the funds were received. For example, funds received during a primary election may not be used for expenses incurred during a general election.

Any unused funds for a primary or general election must be returned to the Commission prior to the deadline for the filing of a final report for the primary or general election, whichever is applicable. The final report for the primary election is the Final Primary Report due October 10, 2008, and the final report for the general election is the Final Election Period Report due December 4, 2008.

Authorized Campaign Expenses of Public Funds

Candidates are authorized to use public funds only for the following expenses:

- ◆ Candidate filing fees;
- ◆ Television or radio broadcasting "on-air time." Broadcast costs shall not include any costs related to the production of a radio spot, video or television advertisement;
- ◆ Newspaper advertising, mail-outs, bumper stickers, signs and banners;
- ◆ Sundry items such as pens, pencils, magnets and stickers;
- ◆ Printing costs but not to include the purchase of shirts, hats or other articles of clothing;
- ◆ Postage; and
- ◆ To repay a loan if the proceeds of the loan were used to pay for authorized campaign expenses as provided above.

Expenditures of Public Funds Report

The **Expenditures of Public Funds Report** must be electronically filed using the Commission's Candidate Filing System:

- ◆ No later than 20 days after a primary election (October 10, 2008); and
- ◆ No later than 30 days after a general election (December 4, 2008).

Additionally, copies of all paid vendor invoices, receipts, cancelled checks, and/or bank statements must be filed by mail or in-person with the Commission within ten days of filing each Expenditures of Public Funds Report.

CHAPTER IV
PENALTIES, EXAMINATION and AUDIT

Penalties

- ◆ A candidate who exceeds the expenditure limit is ineligible to receive public funds, and if a candidate has received any public funds, all funds received shall be returned to the Commission.
- ◆ If the Commission determines that any public funds received were used for noncampaign or improper expenses, the Commission shall:
 - ◆ Report such findings to the attorney general;
 - ◆ Order the candidate to return all or part of the public funds received; and
 - ◆ Require the candidate to pay up to three times the amount determined to have been spent improperly.
- ◆ A conviction for violating any campaign spending law shall result in the return of the full amount of public funds received by the candidate.
- ◆ Any person who knowingly or intentionally falsifies any report with the intent to circumvent the law or deceive the Commission shall be guilty of a class C felony.

Examination and Audit

Within sixty days after the general election, the Commission shall audit all public funds received by the candidate, campaign contributions used for purposes of qualifying for public funds, and the expenditure of public funds.