

**HAWAII STATE
DEPARTMENT OF LAND AND NATURAL RESOURCES
HISTORIC PRESERVATION DIVISION**

**STATE HISTORIC PRESERVATION PLAN
2010-2014**

INTRODUCTION

Purpose

1. To clearly state goals of preservation in the community.
2. To let residents know in advance how the community wants to grow and what the community wants to protect.
3. To assure consistency between various government policies which affect the community's historic resources.
4. To educate and inform citizens about their heritage and its value to the community.
5. To create an agenda for preservation activities and to create a way to measure progress in protecting historic and cultural resources.
6. To comprehensively address issues relating to development, design, transportation and tourism that affect historic preservation.
7. To encourage economic development through the preservation of historic and cultural resources.
8. To strengthen the political understanding of and support for historic preservation policies.

Audience

Usefulness

IMPORTANCE OF HISTORIC PRESERVATION

EXECUTIVE SUMMARY

VISION, MISSION AND GUIDING PRINCIPLES

Vision

There shall be a comprehensive program of historic preservation at all levels of government to promote the use and conservation of historic and cultural resources for the education, inspiration, pleasure and enrichment of the public in a spirit of stewardship and trusteeship for future generations.

Mission

The State shall provide leadership in preserving, restoring and maintaining historic and cultural resources through activities, plans and programs that support the preservation and enhancement of these resources.

Guiding Principles

Historic Preservation is for everyone.

Historic Preservation requires action.

- This plan is not meant to be shelved, thus one of the goals is an annual review of the plan.
- If Hawaii's cultural and historic resources are to be preserved, the people of Hawaii must take an active role in their preservation.

Hawaii's historic and cultural sites encompass the full range of Hawaii's history. While we acknowledge the culture of Native Hawaiians as the host culture and therefore the significance of preserving their history, we also recognize the value of other ethnic cultures that contributed in making Hawaii the unique place it is.

WHY HISTORIC PRESERVATION

Places Tell Stories

Historic Preservation Holds Many Benefits for Local Communities

Culturally a community is richer for having the tangible presence of past eras and historic styles.

- *Economic*
- *Social*
- *Developmental*
- *Environmental*
- *Educational*
- *Cultural*

Sources

Advisory Council on Historic Preservation. "Preserving America's Heritage: An Overview of the National Historic Preservation Act and Historic Preservation." [www.achp.gov]

Historic Hawai'i Foundation. "The Economic Benefits of State Historic Preservation Tax Credits." [www.historichawaii.org]

National Park Service [www.nps.gov]

National Service Learning Clearinghouse [www.servicelearning.org]

National Trust for Historic Preservation [www.preservationnation.org]

Rypkema, Donovan. "Sustainability and Historic Preservation"

Rypkema, Donovan. "Why Historic Preservation is Smart Growth."

PLANNING PROCESS AND PUBLIC PARTICIPATION

Steering Committee Members

Paul Cleghorn, Society of Hawai'i Archeology

Sara Collins, Friends of SHPD

Paula Creech, National Park Service

Stanton Enomoto, Office of Hawaiian Affairs

Kiersten Faulkner, Historic Hawaii Foundation

Melia Lane Kamahele, National Park Service

Lani Maa Lapilio: `Aukahi, LLC

Susan Lebo

Holly McEldowney: State Parks

Maria Orr: HCC-HPCRC/Moku Adm/Resource

Toni Han Palermo: Society for Hawaiian Archaeology, Task Force

Hans Van Tilburg: NOAA

Staff:

Pua Aiu, SHPD Administrator

Phyllis "Coochie" Cayan, History and Culture Branch Manager

Nancy McMahan, Deputy Administrator

Public Meetings

Survey

Other

Trends and Issues Affecting Historic Preservation

SUMMARY OF GOALS AND OBJECTIVES

Goal I Strengthen the Infrastructure for Historic Preservation in Hawaii

- A. Increase staffing for SHPD and other agencies.
- B. Provide enough funding to fully support the State's historic preservation program.
- C. Develop an information management system.
- D. Develop and fund staff training schedules.
- E. Develop in-house capacity for technical assistance.
- F. Re-evaluate the functionality of the historic preservation review and compliance process established under current laws (i.e., chapters 6E-3, 6E-7, 6E-8, and 6E-42, Hawaii Revised Statutes, and Section 106, NHPA) as a means of achieving historic preservation goals in Hawaii, including developing historic preservation inventories.

Goal II Strengthen the Connections between Historic Preservation and other Public Interests

- A. Develop regular channels to disseminate information.
- B. Coordinate meetings and/or historic preservation workshops (at least twice/year)
- C. Identify mutual interests with other state agencies.

Goal III Strengthen the Role of Historic Preservation in State and Local Planning and Community Revitalization

- A. Encourage the development of governmental policies that encourage preservation.
- B. Encourage more CLG participation in historic preservation.
- C. Encourage the inclusion of heritage corridors in planning.
- D. Promote tax incentives for historic preservation.
- E. Promote ordinances that support historic preservation.

Goal IV Improve Identification and Protection of Historic Properties

- A. Amend rules to better protect historic and cultural resources.
- B. Develop an inventory of known and probably burial sites.
- C. Promote surveys to identify historic and cultural resources.
- D. Support the restoration, preservation, rehabilitation, interpretation, stabilization or other appropriate treatments for historic and cultural resources.
- E. Encourage nominations to the national register.

Goal V Increase the Diversity of Participation in Historic Preservation

- A. Promote historic preservation to diverse groups of people.

GOALS, OBJECTIVES, AND STRATEGIES

Goal I Strengthen the Infrastructure for Historic Preservation in Hawaii.

This Goal focuses on ensuring that the State has dedicated enough resources to historic preservation to ensure that it can take a leadership role in preserving the historic and cultural resources of the state. Objectives within this goal include:

- A. Increase staffing for SHPD and other agencies.
 - (a) Develop a legislative agenda that ties development and CIP funds to historic preservation funding.
 - (b) Inform the legislature about the minimum needs of the office State Historic Preservation Division and ensure funding to meet core objectives through economic downturns. (What is core staffing, what are core functions?)
- B. Provide enough funding to fully support the program.
 - (a) Develop a legislative agenda that ties government objectives to historic preservation funding.
 - (b) Tie funding goals to legislative objectives and measurable outcomes
 - (c) Tie outcomes to staff positions
- C. Develop an information management system
 - (a) Create an integrated GIS based information management system that allows both staff and the public to access historic preservation information.
 - (b) Create an electronic database for the library inventory.
- D. Develop and fund staff training schedules
 - (a) Develop staff training schedules and required benchmarks.
 - (b) Ensure funding and access to training for all staff.
- E. Develop in-house capacity for technical assistance.
 - (a) Develop an education and outreach plan
 - (b) Increase ability to provide assistance with National Register nominations
 - (c) Increase ability to provide assistance on Tax Incentive Programs
- F. Re-evaluate the functionality of review and compliance as a means of developing historic preservation inventories and as a preservation tool.
 - (a) Assess whether review and compliance achieves historic preservation goals in Hawaii
 - (b) Assess whether other processes (grants, inventories, expanded CLG programs) may achieve the same or better results.

Goal II Strengthen the connections between Historic Preservation and other Public Interests

This goal focuses on developing partnerships with agencies that often do not fully appreciate their connection to historic preservation. All historic preservation groups need to share responsibility to reach out to civic groups, professional associations, non-profits and others who help to shape the role of historic preservation in Hawaii.

- A. Develop regular channels to disseminate information
 - (a) Meet annually to review progress on the State Plan.
 - (b) Participate in regularly scheduled meetings, outreach activities and educational opportunities (example, Real Estate meetings, Civic Club meetings)
 - (c) Create and support educational opportunities (i.e. Historic Preservation Day, Earth Day)

- B. Coordinate meetings and/or historic preservation workshops (at least twice a year)
 - (a) Develop an annual historic preservation theme for workshops
 - (b) Develop activities around the theme.
 - (c) Invite National and local speakers during Historic Preservation Month to address the annual theme.

- C. Identify mutual interests with other public and private agencies and groups.
 - (a) Identify two agencies to work with each year (County Planning Departments, Health and Human Services)
 - (b) Create partnership projects (shared information, oral histories, volunteer opportunities)
 - (c) Include other historic preservation organizations to broaden outreach projects.
 - (d) Develop interagency MOA for agencies that regularly need historic preservation review or that work in historic preservation (i.e. stewardship programs).

Goal III Strengthen the Role of Historic Preservation in State and Local Planning and Community Revitalization

This goal addresses Hawaii's preference for new development over adaptive reuse and/or keeping historic or cultural resources intact.

- A. Encourage the development of governmental policies that encourage preservation.
 - (a) Work with State agencies and the legislature to modify Capital Improvement Project funding formulas that favor new construction over historic preservation (SHPD, HHF, 2010)

- B. Encourage more Certified Local Government (CLG) participation in historic preservation.
 - (a) Provide training to the CLGs.
 - (b) Encourage more nominations to the State and National Registers from the CLGs.
 - (c) Encourage CLGs to review county projects.

- C. Encourage the inclusion of heritage areas and heritage corridors in planning.
 - (a) Provide workshops on planning for heritage areas and heritage corridors
 - (b) Ensure outreach to all constituencies in a proposed heritage corridor
 - (c) Encourage adaptive reuse of historic buildings in a heritage corridor.
 - (d) Encourage the inclusion of archaeological and traditional cultural properties within a heritage corridor

- (e) Include Native Hawaiian groups in the discussion and nomination of Heritage Corridors
- D. Promote tax incentives for historic preservation.
 - (a) Work with the legislature and counties to develop tax incentives for properties with archaeological sites and burials.
 - (b) Reassess the county tax breaks and see if a sliding scale better suits the county and historic preservation goals.
 - (c) Work with the counties and the legislature to develop tax incentives for businesses in historic districts.
- E. Promote ordinances that support protection of historic and cultural resources.
 - (a) Encourage planning to promote the protection of historic and cultural resources.
 - (b) Work with local businesses to promote the protection of historic and cultural resources as a business opportunity.
 - (c) Work with funding organizations (banks, venture capitalists, economic development boards) to provide capitalization for projects that incorporate historic and cultural resource protection and preservation.

Goal IV Improve Identification and Protection of Historic Properties

- A. Amend rules to better
 - (a) protect historic and cultural resources.
 - (b) ensure accurate and appropriate documentation of historic and cultural resources.
 - (c) provide oversight of permitted archaeological firms and individuals
 - (d) ensure maximum public participation in rule change process
- B. Update and maintain the inventory of known and probable burial sites.
 - (a) Work with families to identify burial sites before construction starts.
 - (b) Evaluate existing data to see if patterns exist to help identify probable burial concentrations.
 - (c) Work with Native Hawaiian groups to maintain and protect known burial sites.
- C. Promote surveys to identify historic and cultural resources
 - (a) Promote inventory surveys not tied to development (i.e. preserve America grants)
 - (b) Identify funding for field schools and archaeological research.
 - (c) Identify an area on each island where a survey should be done and combine resources to achieve survey goals (i.e. Kapaa Town for buildings, archaeology, ethnography).
- D. Support the restoration, preservation, rehabilitation, interpretation, stabilization or other appropriate treatments for historic and cultural resources.
 - (a) Identify funding sources, including grants and capital projects that encourage preservation of historic and cultural resources.
 - (b) Encourage stewardship of traditional cultural properties and archaeological sites.
- E. Encourage nominations to the national register.
 - (a) Provide technical assistance to individuals and groups wishing to nominate properties to the Registers

- (b) Support outreach about the positive aspects of owning register nominated buildings
 - (c) Develop partnerships with groups and individuals who own or care for register nominated properties.
- F. Address the systematic curation of Hawaiian collections
- (a) Develop partnerships to address curation in Hawaii.
 - (b) Seek creative partnerships for curation (hotels, schools, businesses)
 - (c) Identify storage, technological and personnel needs to adequately curate Hawaiian collections.

Goal V Increase the Diversity of Participation in Historic Preservation

- A. Promote historic preservation to diverse groups of people.
- (a) Identify ethnic groups who have been in Hawaii for 50 years or more.
 - (b) Target civic groups
 - (c) Develop programs that make historic preservation relative to youth.
 - (d) Identify iconic properties for target groups.
 - (e) Develop messages and materials appropriate to specific audiences.

Action Plan

Updating the Plan

Potential Additional Information

- Federal and State Historic Preservation Laws/ County Ordinances
- Acronyms
- Survey Results
- Legislative History (Holly)
- Cultural and Historic Resource Overview/Fact Sheet
- Historic Preservation Partners/Websites